1. Welcome and Roll Call
PIC Chair Council President Ed Prince, Renton, called the meeting to order at 7:00 PM. 32 cities had representation (Attachment A). Guests present included Alison Bennett, City of Bellevue staff; Doug Levy, City of Renton consultant; Christie True, King County staff; Jenny Huston, King County Executive Office staff; Erika Harris, Puget Sound Regional Council staff; John Sheller, King County Library Systems staff; Alex Herzog, City of Woodinville staff; Kellye Mazzoli, City of Woodinville staff; Brittani Manzo, Future Laboratories staff.

2. Public Comment
Chair Prince asked if any member of the public would like to provide public comment. Seeing none, Chair Prince closed the public comment portion of the meeting.

3. Approval of the December 12, 2018 PIC Minutes
Chair Prince asked if there were any amendments to the December 12, 2018 PIC minutes. Mayor Nancy Backus, Auburn, moved, seconded by Councilmember Kate Kruller, Tukwila, to approve the December 12, 2018 minutes. The motion passed unanimously.

4. Chair’s Report
Chair Prince reported that a goal for PIC for 2019 should be to continue to work together civilly and remember to have fun. He noted the importance of having a quorum for meetings and encouraged members ask questions and engage in meeting discussions.

5. Executive Director’s Report
SCA Executive Director Deanna Dawson reported that the King County Comprehensive Solid Waste Management Plan is expected to be adopted before the next PIC meeting in March and encouraged members to provide any feedback on the plan to SCA Policy Analyst Cynthia Foley so that it may be shared with members of the Regional Policy Committee.

Dawson said that the legislative agenda as recommended to the SCA board by PIC would be considered for adoption at the January 16 board meeting.

Dawson noted the Did You Know item included with the PIC agenda highlighting SCA board members for 2019 and the caucuses they represent. She encouraged members to communicate with their representatives on the SCA board about important regional issues.

Dawson said the next SCA networking dinner will take place on January 30 at the Renton Pavilion Event Center. The keynote speaker will be King County Executive Dow Constantine.
SCA will also be hosting a regional board and committee member orientation on February 6 from 6:00 to 8:00 PM at SeaTac City Hall. All SCA appointees to regional boards and committees, including returning members, are expected to attend the orientation.

Dawson noted that the Federal Communications Commission recently issued a ruling affecting city regulatory authority with regard to small cell wireless facilities and recommended members review a recent MRSC blog post on the topic for more information.

6. 2019 PIC meeting schedule
SCA Executive Director Deanna Dawson reported on proposed PIC meeting dates for 2019 as provided in Resolution 2019-1 in the January PIC packet. The PIC typically meets on the second Wednesday of each month at 7:00 PM at Renton City Hall. SCA also typically holds a pre-PIC workshop in advance of those meetings. There will not be an SCA Public Issues Committee Meeting on Wednesday, February 13, 2019 due to a conflict with the Association of Washington Cities’ City Action Days. If necessary, an emergency PIC meeting may be held on February 6, 2019 at SeaTac City Hall (prior to the SCA regional board and committee appointees orientation).

Councilmember Kate Kruller, Tukwila, noted that some members may also have a conflict for the March PIC meeting due to a National League of Cities conference scheduled that week.

Mayor Nancy Backus, Auburn, moved, seconded by Councilmember Kate Kruller, Tukwila, to approve Resolution 2019-1. The motion passed unanimously.

7. King Conservation District Appointment
Councilmember Ross Loudenback, North Bend, reported that the PIC Nominating Committee met in advance of the PIC meeting to consider nominations to fill a vacancy on the King Conservation District Advisory Committee (KCDAC). A call for nominations was distributed by SCA staff and one application was received: from Councilmember Susan Boundy-Sanders, Woodinville. The PIC Nominating Committee recommends the appointment of Councilmember Susan Boundy-Sanders, Woodinville, to the KCDAC. Councilmember Ross Loudenback, North Bend, moved, seconded by Councilmember Chris Roberts, Shoreline, to recommend the SCA board of directors appoint Councilmember Susan Boundy-Sanders, Woodinville, to the King Conservation District Advisory Committee. The motion passed unanimously.

8. 2019 State Legislative Session
SCA Executive Director Deanna Dawson reported that SCA contracted with a consultant, Briahna Murray, Vice President of Gordon Thomas Honeywell Government Affairs, to provide monthly updates to PIC members on key legislative priorities in 2019. Murray will provide information to PIC, but is not lobbying on behalf of SCA.

Murray reported that the 2019 Washington State Legislative Session begins January 14 for a 105-day regular session. She said she would report on legislation being considered relating to the three priority issue areas identified in the 2019 SCA PIC recommended legislative agenda: addressing the affordable housing crisis; investing in transportation infrastructure and mobility; and, providing tools for cities to address other critical local priorities.
Murray said she anticipates the Legislature will consider dozens of proposals to address affordable housing. These proposals will likely fall into three categories: 1) increasing funding to construct affordable housing; 2) financial incentives for the private market to construct more affordable housing; and, 3) changes to land use/growth management to affect the housing market.

Murry said the 2019-2021 transportation budget is anticipated to have limited revenue available for new projects. However, Chair of the Senate Transportation Committee, Sen. Steve Hobbs (D-Lake Stevens) has indicated that he intends to introduce a gas and carbon tax proposal to make a new round of transportation investments. Early in the legislative session, he will hold a hearing on a draft bill and make further amendments to the bill draft prior to formally introducing it. Murray also noted that an initiative to the legislature that would limit car tabs to $30 and restructure how vehicles are valued for taxing purposes filed enough signatures that the legislature will need to act to either adopt the proposal, allow the proposal to go to voters, or send a competing proposal to voters along with the original.

Councilmember Chris Roberts, Shoreline, said SCA should consider taking a position in opposition to the car tab initiative. He said the proposal would have an impact on cities across King County, and in particular those who have adopted Transportation Benefit Districts funded by car tabs. He said the focus of transportation proposals in Olympia should be to maintain existing infrastructure and expanding transit.

Mayor Nancy Backus, Auburn, noted there has been some discussion of a statewide impact fee on new development to fund transportation and asked if Murray expected such a proposal to receive serious consideration. Murray noted that some stakeholders have expressed concerns about the impacts of such a proposal and that more input is expected in hearings when the legislative session begins.

Dawson noted that some of the funding sources under consideration for transportation are also being looked at to fund culvert replacement. Murray said funding for culvert replacement will be a significant issue during the 2019 legislative session. She said the Association of Washington Cities is asking for culvert replacement to be funded on a watershed basis so that projects are leveraged to open the most habitat.

Murray said the 2019 legislature will likely consider several proposals to provide additional funding tools to cities and fund state-shared revenues. She said bills are likely to be introduced that would revise the 1% cap on increases to local property taxes, but that it was unclear if any would be seriously considered. She said bills are expected to be considered that would increase flexibility for spending of Real Estate Excise Tax (REET) funds and extend mitigation to cities to address impacts of the state adoption of destination-based local sales tax (streamlined sales tax). Murray noted that the Governor’s proposed budget includes full funding for the Basic Law Enforcement Academy and MRSC. In response to a question from Councilmember Toby Nixon, Kirkland, Murray said she believed that funding for the Corrections Academy was also included in the Governor’s proposed budget.
9. Homelessness Response System Recommendations

SCA Senior Policy Analyst Christa Valles presented a PowerPoint on work occurring around regional homeless response. Valles reviewed the findings of a King County Auditor report, which observed that system fragmentation reduces the efficacy of current investments. Following the King County Auditor’s report, Seattle Mayor Jenny Durkan and King County Executive Dow Constantine signed an MOU in May 2018 calling for developing governance recommendations. To that end, Seattle, King County, All Home, and certain philanthropic and business partners retained several consultants to assist with the work identified in the MOU.

Consultant Future Laboratories provided recommendations via a multi-media website on governance in December 2019. Infused throughout Future Laboratories recommendations is the need to take a customer-centric approach to design and deliver programs. This means giving voice to people with lived experience and allowing them to have an active role in shaping programs and policies. It is believed this will lead to better designed policies and programs that will increase the “take-up rate” and efficacy of such programs because they will be informed by people with lived experience and thus, be responsive to their needs.

Future Laboratories recommends consolidating Seattle and King County homelessness services staff, functions, and funding. The recommendations also include reference to the need for sub-regional plans to account for local differences in the region. King County Executive Dow Constantine and Seattle Mayor Jenny Durkan have embraced the recommendations and their respective staff are working together to implement them in 2019.

As part of the process for developing recommendations, SCA staff were invited to participate in on-going weekly meetings with Seattle and King County staff while an Executive Leadership Group (ELG) has met three times since October 2018 to receive progress reports and provide feedback. The ELG is comprised of the Seattle Mayor, King County Executive, SCA representatives (Bellevue Mayor John Chelminiak, Auburn Mayor Nancy Backus, and Renton City Council President Ed Prince), and representatives from business, philanthropy, and people with lived experience.

SCA ELG representatives have indicated SCA needs more detail before members can consider endorsing the recommendations. They have also communicated that SCA wants equal representation with Seattle and King County on any governance board created to oversee the newly consolidated agency on homelessness.

Valles said work in 2019 will focus on implementation. Many policy and operational issues remain outstanding, including board representation, staff and labor issues, and what funding streams will be appropriated. Consultant work will be on-going, including an assessment of regional investments and the creation of a regional action plan. The All Home Coordinating Board also needs to decide how its role and function will fit within the new structure. The ELG will continue to meet periodically for updates on a schedule yet to be determined.

Mayor Nancy Backus, Auburn, thanked Valles for the work she put into the memo, noting that it synthesized a lot of complex information. Backus noted consultant work is still going on and
that the three SCA members on the ELG have some concerns about the specific details related to governance for a consolidated entity. Backus also said the region needs to deal with the crisis.

Mayor John Chelminiak, Bellevue, said there remains a need to maintain local control over how homeless issues are addressed.

Councilmember Bill Boyce, Kent, asked how the region ensures the funding in the system now is being spent effectively and if there was there a “target” for funding that is needed. Valles said there was no target and one goal of consolidation was to ensure that current funding going into the system was being spent well. The current system lacks coordination and needs to be more nimble and responsive.

Council President Angela Birney, Redmond, said the Seattle Times graphic provided in the PIC packet did not include what other cities in the region were spending on homelessness. She also said she appreciated some of the recommendations that had been made, but it wasn’t clear whether it reflected things that other cities in the region are doing. She noted there is money being spent wisely in some places. She asked if anyone was looking at what SCA cities are spending. SCA Executive Director Deanna Dawson responded that one set of consultants is currently looking at funding by other cities in the region, along with Seattle and King County, and a request was sent out to all city managers the morning of January 9.

Mayor Nancy Backus, Auburn, noted that people are not going to agree there needs to be additional funding until we know the current money is being well spent. SCA ELG representatives have communicated repeatedly the need for cities and subareas of the county to be represented in the governance structure.

SCA Executive Director Deanna Dawson said that at an All Home meeting that afternoon, a discussion item was added to consider a new Theory of Change for the region’s homelessness response system. The proposed Theory of Change provided at the January 9 All Home meeting was: “If we create a homelessness response system that centers customer voice, then we will be able to focus on responding to needs and eliminating inequities, in order to end homelessness for all.”

Mayor Nancy Backus, Auburn, said that the proposed Theory of Change was strictly being considered in front of All Home at this time. She explained that All Home is the region’s continuum of care (CoC) responsible for HUD funding, which is about $35 million annually. Backus said the Theory of Change seems benign as an overarching concept, and that she was hoping to get comments about whether PIC members think it is an acceptable statement. Backus said we need a shared theory of change, but it should be something that works for everyone.

Mayor John Chelminiak, Bellevue, said it was unclear to him where the proposed Theory of Change originated, but his understanding was it came from the Future Laboratories based on discussions primarily with providers and people experiencing homelessness. Valles said she thought it was also based on hundreds of interviews that Future Labs conducted.
Manzo from Future Laboratories was in attendance at the PIC meeting and said it was “all of the above” and a staff working group developed the first draft, which was then shared with providers and people with lived experience and revised.

Mayor Chelminiak said the statement read as being relatively benign, but that the wording was not clear and may mean different things to different people. He said he agrees with the emphasis on making homelessness “rare, brief, and one-time” and focusing on clients, but the message and where it will lead is not clear in the proposed Theory of Change.

Councilmember Chris Roberts, Shoreline, said he agreed with the goal of making homelessness rare, brief, and one time. He noted that Durkan has said the proposed consolidation of governance does not address the root causes of homelessness and asked for clarification about what it will address.

Councilmember Janice Zahn, Bellevue, said she reads the Theory of Change to say that we will be centering the homelessness response system on the people the region is trying to serve. She said centering the Theory of Change on the voices of people experiencing homelessness resonates with her.

Chair Prince said the phrasing is too nebulous. He noted that there are many different reasons why people become homeless, and the factors are complex.

Mayor Chelminiaik said we can’t expect providers to solve every aspect of homelessness and that they are focused on dealing with people in crisis. He said it was the responsibility of regional leaders to work on the continuum of issues exacerbating the homelessness crisis.

Councilmember Traci Buxton, Des Moines, asked whether SCA’s input on the Theory of Change is going to have any impact on its wording moving forward. Dawson said that the All Home Coordinating Board will meeting again in February and PIC input would be shared with members.

Mayor Christie Malchow, Sammamish, asked how governance and addressing the root causes of homelessness were related. Dawson said it is expected the root causes of homelessness would be addressed by the new entity, and that the governance discussion was about the make-up of that decision-making structure.

Councilmember Toby Nixon, Kirkland, said the phrasing “centers customer voice” was confusing, but that he agreed with the idea of customizing services and response based on the needs of the individual. He said there are many approaches, and to succeed we must meet the unique needs of individuals. Valles said all the ideas on the Future Laboratories’ website assume customized approaches prioritizing the customer needs. Dawson said if people have more feedback, they were encouraged to share it with SCA staff prior to the January 16 board meeting, where the issue will be discussed.
10. Regional Transit and Road Maintenance

SCA Policy Analyst Cynthia Foley reported that during the recent King County budget process, the Council passed a motion directing the Executive to address regional transit and transportation infrastructure needs, including convening regional leaders to develop a transportation funding plan. Specifically, the motion calls for developing a strategy to implement Metro Connects and fund maintenance on county roads.

Foley noted that Metro’s long-range transit plan, Metro Connects, estimated that $7.8 billion in new capital investment would be needed by 2040, as well as funding for over 1.2 million new service hours. There was no identified funding source for these capital projects or service hours. She added that the Bridges and Roads Task Force and the Regional Transportation System Initiative identified billions dollars of unmet maintenance and capacity needs in the regional roads system through 2040.

Foley reported that the region last pursued a countywide transportation funding proposal in 2014, that would have increased investment in transit. She noted that SCA was actively engaged in negotiating that package. Ultimately, the proposed Transportation Benefit District was rejected by voters. In response to the measure failing, Seattle leaders proposed a transit funding package of their own. In November 2014, the Seattle-only Transportation Benefit District was approved, which has given Seattle leverage to increase transit in the City while much of the planned service outside of Seattle remains unfunded.

Foley stated that Seattle’s Transportation Benefit District expires in 2020, which may open the door to working on a regional package. She said, the motion that passed during the 2019-2020 budget process, asked the County Executive to work with three members of the County Council, SCA, and other community groups, to develop a process for discussing regional transportation funding.

Foley reported that the Regional Transit Committee (RTC) will be briefed on the motion at its meeting on January 16, 2019 and the first report on the status of this effort is to be delivered to the King County Council by May 31, 2019.

SCA Executive Director Dawson noted concerns about tax fatigue among voters and the challenge of funding local priorities. She asked members to provide feedback on the extent to which they would like SCA to be involved in the funding discussion initiated by King County.

Council President Angela Birney, Redmond, said that any new proposal would need to be developed through a robust public engagement process to have any chance of succeeding. She said there are many new and innovative approaches to transit being pursued in the region that voters may be more willing to support.

Council President Tola Marts, Issaquah, said that he is concerned about existing transportation needs in the City of Issaquah and how any countywide effort could impact efforts to work with the community to fund those projects.

Mayor Christie Malchow, Sammamish, said Sammamish similarly has significant transportation needs and that residents are already concerned about the level of service they receive.
Councilmember Kate Kruller, Tukwila, asked if approving a countywide Transportation Benefit District (TBD) would preclude cities within the county from also having a TBD or limit the funding they could collect under state law. SCA staff said they would research the issue.

Councilmember Ross Loudenback, North Bend, noted that the costs to implement Metro Connects had varied, and asked about staff’s confidence in the numbers.

Foley said that Motion 15252 requests updated cost estimates from the King County Executive.

11. King County Parks Levy Renewal
SCA Policy Director Brian Parry reported on the King County Parks Levy renewal. He said the King County Parks Levy funds operations and maintenance of King County’s more than 200 parks, regional trails, and open spaces, as well as providing support for the Woodland Park Zoo and city park projects. The Levy was approved by voters in 2013 and will expire at the end of 2019 unless renewed. The King County Executive is developing a proposal to renew the Parks Levy and is expected to transmit his recommendation to the County Council in February with the goal of placing a measure on the ballot in August 2019. The County Council would need to approve the final ballot proposal in May for a measure to be placed before voters in August.

Parry said the Parks Levy was originally approved at a rate of 18.77-cents per $1,000 of assessed value and has declined to about 13-cents per $1,000 due to increasing property values. King County staff have provided a presentation to cities and stakeholders indicating the County Executive is considering a “status quo” levy with additional “enhancement options” that would amount to a total proposed levy rate of 18.05 cents per $1,000. The enhancement options would provide funding for the Seattle Aquarium, and increase funding from the levy for regional trails, park infrastructure, and land conservation. Under this proposal, approximately $6 million per year would be distributed directly to cities in King County for local park projects.

Parry said SCA staff have met with King County staff and members of the King County Council to begin discussing the proposed levy renewal and ensuring city priorities are reflected in the ballot measure. He encouraged PIC members to provide feedback on the proposed levy and city priorities to inform these ongoing discussions.

Councilmember Chris Roberts, Shoreline, said funding should be flexible so that it can be used for more to improve parks and not just land acquisition.

Councilmember Toby Nixon, Kirkland, said the Kirkland City Council recently discussed the parks levy renewal and drafted a letter to be sent to King County. He said the council was very cognizant of tax burden and also would like to see the amount of funding in the levy distributed to cities doubled and support the proposed funding for regional trails and community partnerships. He said he would be interested in seeing SCA take a position on the levy if consensus could be reached.

Councilmember Benson Wong, Mercer Island, asked for clarification about where cities could see additional funding from the levy to support local parks. Parry said that any additional funding for cities as currently proposed was likely to come from a portion of the “enhancement options” under consideration by the county or as part of an increase to the overall levy.
12. King County Charter Review Commission

SCA Policy Director Brian Parry reported on the King County Charter Review Commission. King County reconstituted a Charter Review Commission in July of 2018. Initial solicitation of input from the general public, community organizations, and governmental organizations including SCA cities is ongoing. The Commission has begun compiling an initial set of proposals to amend the King County Charter, which can be found in the December 19, 2018 Commission meeting materials. The Commission is expected to narrow their list of potential recommendations over the next two months before seeking feedback on those proposals in March of 2019. The County Council has final authority to determine which amendment proposals, if any, are sent to the voters.

Parry noted that PIC members Mayor Sean Kelly, Maple Valley, and Councilmember Toby Nixon, Kirkland, are members of the Commission (though not appointed by SCA).

In addition to guiding the roles and responsibilities of the branches of King County government and decision-making processes, the King County Charter also affects cities by guiding how regional policy decisions are made. This includes the roles and responsibilities of the charter-established King County regional committees upon which SCA members serve (Regional Policy Committee, Regional Water Quality Committee, and Regional Transit Committee).

Parry said initial proposals under consideration include amendments that could:

- Affect how the King County budget is approved and managed;
- Expand or contract the role of charter regional committees, including the role of regional committees in developing countywide levies;
- Change the membership of charter regional committees; and,
- Change how elections are conducted, including timelines and signature requirements for initiatives and referenda as well as the number of, and procedures for, electing members of the King County Council.

Parry said the Commission is continuing to develop the range of potential amendments it may recommend to the County Council. The Commission is expected to narrow their list of potential recommendations over the next two months before seeking feedback on those proposals in March of 2019.

Parry said SCA staff is considering bringing together staff from SCA cities to discuss potential charter amendments and would be looking for feedback from elected officials, in particular those who have experience serving on charter regional committees.

Councilmember Toby Nixon, Kirkland, said the Commission expects February to be the end of the first phase of the process to identify potential charter amendments. He said the Commission would be looking for additional input in March and April before finalizing any recommendations for the County Council.

Mayor Sean Kelly, Maple Valley, said the charter review process provides a great opportunity to improve procedures in King County.
SCA Executive Director Deanna Dawson noted that SCA members have experience as members of the regional committees established in the charter, and that this experience gives members insight that could lead to improvements to how regional policies are developed.

Councilmember Tom Stowe, Beaux Arts Village, asked where to provide input. Councilmember Toby Nixon, Kirkland, said that each city should have received a packet of information from the Commission and that there is also a tool on the Commission website to provide feedback. Dawson noted that cities could also provide feedback to SCA staff to share.

Council President Angela Birney, Redmond, said the members of the Regional Policy Committee are developing their workplan for 2019 and that they could consider adding a discussion of the charter review process and potential amendments. She agreed that SCA could provide valuable input to improve how the charter regional committees operate.

13. Future Levies and Ballot Measures in King County
SCA Policy Director Brian Parry reported on upcoming levies and ballot measures in King County. He noted a new addition from December: that the King County Library System is considering proposing to voters a levy lid lift in 2020.

Chair Prince said that the Renton School District will have a levy on the ballot in February.

Councilmember Toby Nixon, Kirkland, said that there has been discussion of a bond measure proposal from Evergreen Hospital for April 2019 and that he would provide SCA staff with more information to share in future updates.

14. Potential Upcoming SCA Issues
SCA Policy Director Brian Parry said that the list of potential issues for PIC in 2019 provided in the PIC packet was based on PIC discussion in December. He said the list was not prioritized, and the SCA board would be reviewing the list further to prioritize where SCA should focus its energy in the coming year.

15. Upcoming Events
Chair Prince said there will be an SCA Networking Dinner on Wednesday, January 30, 2019, at 5:30 PM at the Renton Pavilion and Event Center.

Chair Prince said there will be an SCA regional board and committee appointees orientation on Wednesday, February 6, 2019, at 6:00 PM at SeaTac City Hall.

Mayor Sean Kelly, Maple Valley, noted that it is National Law Enforcement Appreciation Day and asked that the minutes reflect the respect PIC members have for the law enforcement professionals serving their communities.

Councilmember Janice Zahn, Bellevue, said the City of Bellevue recently developed new regulations affecting small cell technology deployment. She said she would be happy to share
the city’s research and new policies with PIC members and that they should contact her if they were interested in more information.

SCA Executive Director Deanna Dawson said that she would be participating in a meeting Friday, January 11, hosted by MELO to discuss how SCA can lead on racial equity and inclusion.

Adjourn
The meeting was adjourned at 8:54 PM.
### Public Issues Committee Meeting
January 9, 2019

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Voting members are highlighted. Cities represented are bolded.