

# SCA Public Issues Committee Minutes

October 9, 2013 – 7:00 PM Renton City Hall Council Chambers 1055 S. Grady Way - Renton, WA 98057

#### 1. Welcome and Roll Call

Mia Gregerson, Chair, called the meeting to order at 7:02 p.m. 24 cities had representation (<u>Attachment A</u>). Guests present included: Pat McLaughlin, King County Solid Waste Division; Michael Huddleston, King County Council; Diane Carlson, King County Executive's Office.

#### 2. Public Comment

Chair Gregerson asked if any member of the public had any public comment. Seeing none, Chair Gregerson closed the public comment portion of the meeting.

#### 3. Approval of the September 11, 2013 Minutes

Councilmember Ross Loudenback, North Bend, moved, seconded by Councilmember John Stilin, Redmond, to approve the September 11, 2013 meeting minutes.

There was no discussion. The motion passed unanimously.

### 4. Chair's Report

Chair Gregerson spoke about the Affordable Care Act (ACA). King County Public Health has been selected by the Washington Health Benefit Exchange to provide in-person assistance as part of Washington Healthplanfinder. Chair Gregerson encouraged cities to sign up for presentations from Public Health staff. Chair Gregerson also encouraged members to post links to local events on city websites; those can be found at <a href="http://www.kingcounty.gov/healthservices/health/personal/coverage/calendar.aspx">http://www.kingcounty.gov/healthservices/health/personal/coverage/calendar.aspx</a>.

#### 5. Executive Director's Report

Deanna Dawson, SCA Executive Director, spoke about SCA's Leadership meeting with Executive Constantine earlier in the day. She concurred with Gregerson's recommendation, and noted that SCA will be linking to the County's health care site on the SCA website. Cities are encouraged to post events taking place in their cities on their own websites, and SCA's site.

Dawson also referenced the earlier study session on the update to the King County Strategic Plan. Share your city's input on the King County Strategic Plan to help shape the future of King County <a href="https://www.kingcounty.gov/exec/PSB/CountyStratPlan/StrategicPlanUpdate">www.kingcounty.gov/exec/PSB/CountyStratPlan/StrategicPlanUpdate</a>. A link will be posted on the SCA website.

Dawson provided a brief update regarding the government shutdown. The County is currently examining positions that are paid or partially paid for using federal funds.

Dawson reported that Executive Constantine spoke to SCA Leadership about rabies vaccinations. There is an interest in collecting information from veterinarians across the county regarding rabies vaccination status. This would allow the county to better track animal registration status, saving the county and cities money.

Dawson reported on the recent Senate hearings on transportation. There was a large turnout from elected officials throughout King County at the Bellevue hearing. Members of the Senate have noted that they have heard a great deal from elected officials, and are also interested in hearing from other segments of the population. At one recent hearing, it was noted that citizens had to wait for hours to testify after all the elected officials. Senators had encouraged elected officials to consolidate testimony in order to give everyone an opportunity to participate. To that end, at the SCA leadership meeting earlier in the day, the Board leadership had asked PIC Chair Gregerson to testify on behalf of the SCA Board at the October 14<sup>th</sup> hearing in Seattle. Any member cities could also give talking points to Gregerson. Members are encouraged to attend the hearing, but may wish to consolidate testimony pursuant to the request from Senators. Gregerson will be testifying on a panel with Executive Constantine and the City of Seattle to demonstrate the collaboration and shared commitment to transportation from the three entities.

Dawson highlighted the success of SCA's first Women's Leadership Breakfast. AT&T will be sponsoring the next Leadership Breakfast scheduled for Thursday, October 17 at 7:30 AM. The breakfast will be held at the Puget Sound Skills Center in Burien.

#### 6. Product Stewardship Policy

Doreen Booth, SCA Policy Analyst, reported that as a result of the discussion that took place regarding product stewardship at the September PIC meeting and concerns raised by several cities afterwards, additional information was provided on existing product stewardship policies. Booth summarized the policies included in her staff report, calling attention to a number of alternative positions that the PIC may wish to consider.

Following the presentation, Mayor David Baker, Kenmore, moved, seconded by Councilmember Layne Barnes, Maple Valley, to recommend to the SCA Board of Directors the following public policy position:

The Sound Cities Association supports product stewardship approaches that enhance our existing reuse, recycling and waste management systems by requiring product manufacturers to be responsible for their products that contain toxic and hazardous materials.

Members discussed the existing AWC and King County policies as well as the intent of SCA's position. There was discussion regarding the use of the word 'required' in the position. While some members suggested that the language could be softened, other members felt that the position was not controversial and softening the language may make the position ineffective.

Mayor Dave Hill, Algona, specifically noted concerns regarding the County or State requiring out of state manufacturers to take actions. Mayor Jim Berger noted that his Council discussed the proposed policy, and did not support the position based on the information they had from the last meeting. While the proposed policy sounds good in theory, Carnation was concerned that it did not adequately address the role of personal responsibility on the part of consumers. Tonight's presentation contained new information that his Council had not seen. But based on his Council's discussion, if the vote were taken tonight, Carnation could not vote in favor.

Councilmember Toby Nixon, Kirkland, reported that while Kirkland is generally supportive of the position, their support of the high level position should not be interpreted as blanket support of any product stewardship bills before the legislature in Olympia.

In an attempt to gain broader support for the motion, Councilmember John Stilin, Redmond, moved, seconded by Mayor David Baker, Kenmore, to amend the position to state: *The Sound Cities Association will consider supporting product stewardship approaches that enhance our existing reuse, recycling and waste management systems by requiring product manufacturers to be responsible for their products that contain toxic and hazardous materials.* 

Members had a robust discussion on the proposed language change and the ramifications of the proposed language. After discussion, members agreed that the language change would effectively render the position meaningless, as the PIC could always "consider" support for a product stewardship approach. The motion thus failed, with no members in support.

Following additional discussion, the original motion was called for a vote. The motion passed. Lake Forest Park abstained. Deputy Mayor Catherine Stanford, Lake Forest Park, noted that their council had not yet weighed in on the position. Algona and Carnation voted no.

ED Dawson sought direction from the PIC to guide staff on how they would like to proceed should individual bills, ordinances, or policies on product stewardship be brought forward with a request for SCA support. Would the PIC like to weigh in on each individual bill, etc. that would come forward in the future? There was a discussion about the implications of this, with a member noting that at last month's meeting, it was noted that part of the reason for adopting a broad position in support of product stewardship would be to avoid the need to bring back each and every position to PIC. Members agreed that having a broad policy position would help to guide PIC in the future, but that not every bill that had the phrase "product stewardship" in the title would be something that member cities would support. Dawson suggested that staff would err on the side of bringing items back to the PIC if there was a question as to whether the approach or bill would fall within the policy adopted by the PIC. PIC members agreed that this was appropriate.

#### 7. Solid Waste Transfer Plan Review Update

ED Dawson reported that the draft Solid Waste Transfer Plan review has been completed. Pat McLaughlin, Division Director for the King County Solid Waste Division, provided copies. This document is now available online,

http://your.kingcounty.gov/solidwaste/about/Planning/documents/TWMP-Transfer-System-Plan-Review-DRAFT.pdf.

Dawson summarized the Solid Waste Division (SWD) proposal; proceeding with their base plan to build three new stations: South County, Factoria, and Northeast with the caveat that there will be a "wait and see" approach on proceeding with the Northeast station. The SWD will also examine if they can mitigate impacts to Kirkland residents by making Houghton a "self-haul only" station.

Dawson noted that the timing for PIC discussion is difficult as members are just seeing the draft plan for the first time tonight. The SWD and King County Council have requested feedback. Dawson noted that the final report is due at the end of November.

Councilmember Toby Nixon, Kirkland, reported that Kirkland opposed to further delay of the closure of Houghton station. Kirkland would like to see siting move forward for a Northeast station. If deemed unnecessary at a later date, the property could be sold in future years.

Vice Chair Bernie Talmas raised concerns about moving forward with the siting of a Northeast station at this time. The siting process could create land use and development issues for Woodinville.

Dawson stated that it is possible that the siting of a Northeast and/or South County station could be considered a divisive position, and thus one that the PIC would not take a position on.

Mayor Pete Lewis, Auburn, stated that the Regional Policy Committee (RPC) was briefed on this item earlier in the day. Lewis asked specifically at the RPC for a cost plan for the various scenarios. Lewis requested that the PIC discuss this issue, but not take a position at this time.

Councilmember Layne Barnes, Maple Valley, suggested that the committee provide support for the Factoria station moving forward, since it appears to be non-controversial. Nixon questioned whether the current proposal for Factoria was right sized if it was unknown whether Bellevue and the point cities would be a part of the system after the expiration of the current ILA. Dawson clarified that Bellevue and the point communities had made it clear that they will not be signing onto the ILA. The tonnage estimates and other assumptions in the report were premised on those cities not being a part of the system post-2028.

Dawson read an email (<u>Attachment B</u>) aloud reinforcing Bellevue's position. Dawson also noted concerns raised by the City of Federal Way (<u>Attachment C</u>). Federal Way is supportive of a South County station.

Mayor Dave Hill, Algona, reiterated his concerns about siting a station in Algona including wear and tear on the roads and losing 54% of Algona's available retail property. Vice Chair Talmas noted that there would be challenges siting a station in NE King County, including but not limited to siting in Woodinville. He was supportive of the suggestion to express support

for proceeding with Factoria. He expressed the view that the station at Factoria should be sufficient to take on the NE region of the county as well.

Vice Chair Talmas recommended deferring action until members have had an opportunity to consult with their councils. A number of PIC representatives concurred regarding the timing of this item. Members requested additional time to take this information back to their councils and staff.

Members expressed strong concerns about the timing of the report, and expressed strong concerns about being rushed to give input without sufficient time for cities to do their due diligence.

In response to member questions, Dawson also provided a brief update on the status of the ILA. To date, the King County Council has not approved the ILA. SCA leadership had met with Executive Constantine that morning, and he indicated that he was urging the council to adopt. Hill noted that cities were told there were risks if they didn't sign. Cities have now been waiting for 7 months for the ILA to be finalized. Hill expressed concerns about the fact that while cities were told their rates would increase if an extended ILA were not signed, cities that had not signed on did not appear to have different rates. Dawson noted that there are ongoing discussions regarding a differential rate, and this is an issue that has not yet been resolved.

Members expressed strong concerns about the fact that the ILA had not yet been signed by the County.

Chair Gregerson encouraged cities to share any additional information/comments with SCA staff.

#### 8. Informational Items

Chair Gregerson noted there are two informational items this month: 2014 proposed King County budget and the King County Youth Action Plan.

Chair Gregerson asked members if they were interested in convening a committee to review the King County budget. There was discussion on this item, and agreement that it was too late in the process to form a budget committee for 2014. Members agreed that the time to weigh in would be early in the process, in the form of giving input on cities' priorities. Members agreed that getting involved in the strategic plan update was another good way for SCA member cities to give input on cities priorities. This could in turn help inform future budget discussions. Members agreed that if there is interest in participating in the budget process next year, it should occur in early in the process, well before the Executive releases his budget to Council.

## 9. Upcoming Events

 a) Next SCA Women's Leadership Breakfast – Thursday, October 17, 2013 7:30 AM – Puget Sound Skills Center, Yormark Room, 18010 – 8<sup>th</sup> Ave. S, Burien

- b) Next SCA Public Issues Committee meeting Wednesday, November 13, 2013 7:00 PM Kirkland City Hall, Peter Kirk Room, 123 Fifth Avenue, Kirkland
- c) SCA Pre-PIC Workshop King County Metro Potential Cuts Wednesday, November 13, 2013 6:00 PM - Kirkland City Hall, Peter Kirk Room, 123 Fifth Avenue, Kirkland
- d) SCA Annual Meeting & Networking Dinner Wednesday, November 20, 2013 5:30 PM Renton Pavilion Event Center, 233 Burnett Avenue South, Renton

#### 10. For the Good of the Order

Layne Barnes invited attendees to the <u>Annual Greater Maple Valley Emergency Preparedness</u> <u>Fair</u> on Saturday, October 12, 2013.

Andy Rheaume announced that he will be participating in a stakeholder group that is making recommendations on implementing legislation for a permanent stormwater funding program. He encouraged members to provide him with feedback on this issue.

David Baker reported that the Public Safety Answering Points (PSAP) Recommendations Committee met for the first time on October 9, 2013. This committee is scheduled to move quickly through the PSAP consolidation issue. Baker will bring more information back to the PIC as available.

Suzette Cooke inquired as to how many cities have biennial budgets and asked for feedback on establishing parameters for mid-biennium budget amendments. Feedback can be sent to <a href="mailto:scooke@kentwa.gov">scooke@kentwa.gov</a>.

#### 11. Adjourn

The meeting was adjourned at 8:34 p.m.

## Attachment A to the October 9, 2013 PIC Minutes

# 2013 Roll Call – Public Issues Committee Meeting October 9, 2013

City	Representative	Alternate	Other	Staff
Algona	Dave Hill	Lynda Osborn		
Auburn	Pete Lewis	Nancy Backus		
Beaux Arts	Richard Leider	Tom Stowe		
Black Diamond	Rebecca Olness			
Bothell	Andy Rheaume	Tom Agnew		
Burien	Jerry Robison	Bob Edgar		
Carnation	Jim Berger			
Clyde Hill	Barre Seibert	George Martin		
Covington	Marlla Mhoon	Margaret Harto		
Des Moines	Matt Pina	Melissa Musser		
Duvall	Amy Ockerlander	Will Ibershof		
Enumclaw	Liz Reynolds			
Federal Way	Jeanne Burbidge	Dini Duclos		
Hunts Point	Fred McConkey			
Issaquah	Tola Marts	Paul Winterstein		
Kenmore	David Baker			
Kent	Jamie Perry	Dennis Higgins	Suzette Cooke	
Kirkland	Toby Nixon	Amy Walen		
Lake Forest Park	Catherine Stanford	Tom French	Mary Jane Goss	
Maple Valley	Layne Barnes	Erin Weaver		
Mercer Island	Tana Senn	Bruce Bassett	Jane Brahm	
Milton	Jim Manley	Debra Perry		
Newcastle	Lisa Jensen	Rich Crispo		
Normandy Park	Shawn McEvoy	Susan West		
North Bend	Ross Loudenback	Ken Hearing		
Pacific	Leanne Guier	John Jones		
Redmond	Hank Margeson	John Stilin		
Renton	Rich Zwicker	Ed Prince		
Sammamish	Tom Odell	Ramiro Valderrama	Don Gerend	
SeaTac	Mia Gregerson	Barry Ladenburg		
Shoreline	Chris Roberts	Chris Eggen		
Skykomish	Henry Sladek			
Snoqualmie	Kingston Wall	Matt Larson		
Tukwila	Jim Haggerton	Kate Kruller		
Woodinville	Bernie Talmas	Susan Boundy-Sanders		
SCA				Deanna Dawson Monica Whitman Doreen Booth Kristy Burwell

Electeds present are highlighted in gray. Cities represented are **bolded**.

#### Subject:

Bellevue Comments on the Solid Waste Transfer Station Plan Review

From: Bennett, Alison

**Sent:** Friday, October 04, 2013 3:12 PM

To: Kevin.Kiernan@kingcounty.gov; 'pat.mclaughlin@kingcounty.gov'

**Cc:** Diane Carlson (<u>diane.carlson@kingcounty.gov</u>); Huddleston, Michael (<u>Michael.Huddleston@kingcounty.gov</u>); 'mike.reed@kingcounty.gov'; Mountsier, Beth (<u>Beth.Mountsier@kingcounty.gov</u>); Grover.Cleveland@kingcounty.gov;

Nichols, Joyce; Miyake, Brad (BMiyake@bellevuewa.gov)

Subject: Bellevue Comments on the Solid Waste Transfer Station Plan Review

#### Pat and Kevin,

The Bellevue City Council met on September 23, 2013 to discuss the Solid Waste Transfer Station Plan Review. As you prepare to finalize your recommendations, I wanted to reiterate the Bellevue City Council's position that (1) King County continue with its current plan to rebuild Factoria Transfer Station using only its current site (and adjacent lower properties purchased specifically for that purpose) and (2) King County honor its 2006 agreement with the City of Bellevue not to build any portion of the transfer station on the upper Eastgate Way property abutting Eastgate Way.

Bellevue has worked extensively and cooperatively with Solid Waste Division staff to ensure King County has the permits it needs to rebuild Factoria under the current plan. Building a transfer station on the upper Eastgate Way property is incompatible with the Council adopted Eastgate I-90 Corridor Plan, which specifically envisions commercial office development on the site. The County has invested \$21 million in the rebuilding of Factoria on its current site and changing course at this late date would risk losing this significant investment. The County would also lose the opportunity to sell the Eastgate Way property for redevelopment and use revenues to offset system costs. Finally, regional equity would not be served by using the Eastgate Way site to overburden Bellevue with an even larger transfer station than planned.

We look forward to reviewing your draft recommendations on the transfer station system and continuing to work with you through this process. Please call me if you have any questions.

Thank you.

Alison Bennett 425-452-2808



October 2, 2013

CITY HALL 33325 8th Avenue South Federal Way, WA 98003-6325 (253) 835-7000 www.cityoffederalway.com

King County Executive Dow Constantine King County Chinook Building 401 5<sup>th</sup> Avenue, Suite 800 Seattle, WA 98104

Subject: City of Federal Way Support for a New Transfer Station in South King County

Dear Executive Constantine,

On behalf of our City Council, I wanted you to know that we appreciate the County's efforts related to the 2013 Transfer & Waste Management Plan Review to focus on key aspects of the 2006 Solid Waste Transfer and Waste Management Plan. This Review is warranted in light of ensuing changes in solid waste generation and the economy, and is fostering input from many affected parties. In keeping with this process, the City of Federal Way is emphasizing our position in support of building a new transfer station to serve south King County.

- Algona Transfer Station is the second busiest station in the system.
- Without a nearby transfer station for contracted collection companies to use, Federal Way ratepayers will bear higher costs due to longer queues to dump loads, additional labor, and more collection trucks to make up for capacity lost as a result of the longer distance to a transfer site.
- Traffic and capacity issues at the next closest transfer station (Bow Lake, which already is the busiest station) will worsen, with cumulative impacts adversely impacting area ratepayers.
- The lack of transfer capacity in south King County also raises significant service equity issues, since south King County ratepayers would essentially pay for transfer system improvements in other parts of the county while being burdened with inferior service levels.
- Eliminating this transfer capacity would also increase the potential for illegal dumping and associated environmental risks.
- The City of Federal Way does not support the concept of eliminating commercial transfer capacity in south King County. Converting the Algona Transfer Station to a 'self-haul only' site would mean reduced commercial transfer capacity.

Regarding the alternatives under consideration in the 2013 Transfer & Waste Management Plan Review, we underscore the need for all options to be carefully-scaled to provide appropriate long-term capacity. The City supports the **Base** or "Current Plan" as well as those Alternatives that <u>include</u> the new South County transfer facility.

Earlier this year, the County pushed for widespread adoption of the Amended and Restated Solid Waste Interlocal Agreement. Now it appears the County is planning to reduce essential services for an entire region of the County, going the opposite direction promoted by the Amended and Restated ILA, and contradicting Section J of its Preamble. To underscore the seriousness of Federal Way's position in support of adequate transfer capacity for south King County and regional service equity, the City Council stands prepared to rescind acceptance of the Amended and Restated Solid Waste Interlocal Agreement.

Federal Way has been engaged in this overall planning process for nearly a decade. The City will continue to provide input via the Regional Policy Committee, the Sound Cities Association, and the Metropolitan Solid Waste Management Advisory Committee. Please contact me at 253.835.2402 or Cary Roe, Director of Parks, Public Works, and Emergency Management at 253.835.2710 if you wish to discuss this issue further.

Sincerely,

Skip Priest, Mayor

cc: Pete von Reichbauer, Councilmember, 516 Third Ave, Room 1200, Seattle WA 98104

Pat McLaughlin, Director, King County Solid Waste Division, King Street Center, 201 S Jackson Street, Suite 701, Seattle, WA 98104

Kevin Kiernan, Assistant Division Director, King County Solid Waste Division, King Street Center, 201 S Jackson Street, Suite 701, Seattle, WA 98104

City Council Members

Pat Richardson, City Attorney

Cary M. Roe, P. E., Director of Parks, Public Works, and Emergency Management